

# **Amortization Process**

Non-Conforming Uses in the Downtown Specific Plan



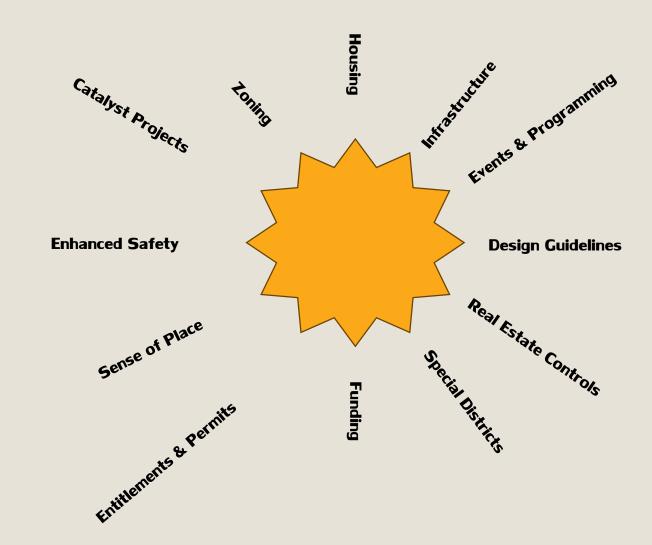
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That the City Council provide direction on an amortization process for non-conforming uses in the Downtown Revitalization area

### Downtown Revitalization Strategies

- 2022 Plan identifies roughly a dozen broad strategies to revitalize Downtown Corona
- Additional tools are available to assist with goals
- This item is one more "tool in the toolkit" for revitalization



## Select Non-Conforming Uses in DTSP







Car Sales







Motels

## Why these uses?

• Uses that may be a deterrent to new investment

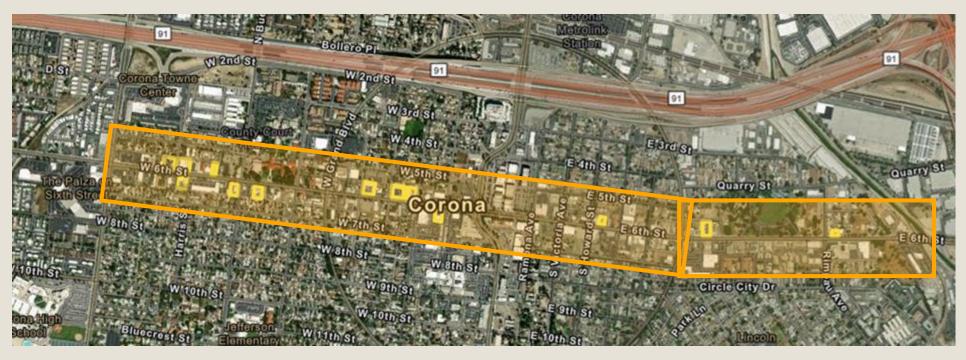
• Building form/appearance that may be inconsistent with intent for Downtown

• Uses that generate higher calls for service or may have higher likelihood for criminal activities

## Example: Auto Repair



### Example: Auto Uses on Sixth Street



- 14 Auto Service, Repair, and Tire Store uses on Sixth Street
- These use present compatibility issues with new development.
- No longer permitted within the Downtown Specific Plan boundaries "Nonconforming Uses"

# Examples: Auto Sales





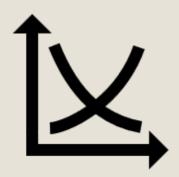
# Example: Car Washes



## Example: Motels



## Nonconforming Uses







#### **Market:**

Land Value and Market Conditions determine longevity

#### **Acquisitions**

Buy out the use, either voluntary or through condemnation

#### **Amortization**

Phase out uses over time

### What is Amortization?

• A zoning tool used to phase out legally established but now nonconforming land uses.

• Allows property owners a "grace period" to recoup investment before discontinuing the use.

• Considered a constitutionally valid alternative to immediate elimination with compensation.

## Legal Framework

#### Options to end nonconforming uses:

- Pay *just compensation* for immediate termination.
- Provide a *reasonable amortization period* (no compensation required).
- Backed by California case law (e.g., *Gage*, *United Business*, *Metromedia*).
- Must meet due process and reasonableness standards.

#### Reasonableness Determination

- •Incongruity with surrounding land uses.
- Economic impacts: cost, investment, salvage value.
- •Lease terms, adaptability, and useful life of structures.
- Public harm from continued operation.
- Case-by-case determination required.

### **Amortization Ordinance**

#### Components

- •Intent and Purpose Statement.
- Triggers for Immediate Termination.
- Process for targeted application (non-discriminatory basis).
- •Administrative hearing and appeal procedures.
- Notice to future owners via recordation.

#### Example:

- Purpose to improve aesthetics and create vibrant pedestrian friendly environment free of incompatible uses
- Process set a predetermined phase out schedule e.g. 10 years
- Admin hearing / appeal shall have 60 days to appeal to City Council
- Notice a notice will be recorded on properties that nonconforming uses are not allowed and that the established phase out timeframe will be enforced.

<sup>\*</sup> Current rules for non-conforming uses such as 180 days of nonuse or substantial destruction remain in effect

### Ordinance Enforcement

- Notice at end of amortization period with enforcement timeline.
- Option to apply for limited extensions based on amortization factors.
- Enforcement tools: City Attorney authority, nuisance abatement process.
- Goal: Fair implementation while protecting community interests.

### Pros/Cons

### **Pros:**

- Tested method for changing land use in key areas of cities
  - No direct costs for City
  - Phases out uses over appropriate length of time
  - Allows for businesses and landowners to plan for transitions
  - Allows for case by case reviews

### Cons:

- Possible legal challenges from individual businesses
- Transition of displaced business
  - Long term process

### Amortization Options:

### **Possible Uses**

Auto Repair
Auto Sales
Car Washes
Motels
Vehicle Rentals
Gas Stations
Fast Food Restaurants
Massage Parlors

### **Process**

Timeframe

Triggers for Immediate

<u>Termination.</u>

Process for targeted application (non-discriminatory basis).

Appeal procedures.

### Next Steps

- Direction from Council on:
  - which non-conforming uses to amortize
  - amortization schedule
  - Modification to building or use to avoid process
- Draft ordinance, review reasonableness standard, etc.
- Bring to council for final consideration.
- Work with identified businesses and property owners



Should staff develop an Amortization process for non-conforming uses in the Downtown area?